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18 **UNITED STATES DISTRICT COURT FOR THE**
19 **NORTHERN DISTRICT OF CALIFORNIA**
SAN FRANCISCO DIVISION

20
21 AMERICAN FEDERATION OF
GOVERNMENT EMPLOYEES, AFL-CIO,
22 et al.,

23 Plaintiffs,

24 v.

25 UNITED STATES OFFICE OF
26 MANAGEMENT AND BUDGET, et al.,

27 Defendants.
28

Case No. 3:25-cv-08302-SI

**DEFENDANTS' NOTICE OF FILING
OF AGENCY DECLARATIONS**

Hearing Date: October 28, 2025
Time: 10:30 a.m.
Judge: Hon. Susan Illston
Place: San Francisco Courthouse
Courtroom 01

1 On October 15, 2025, this Court entered a Temporary Restraining Order requiring Defendants to,
2 *inter alia*, file “an accounting of all RIFs, actual or imminent, that are enjoined by this TRO, including
3 but not limited to a description of the agency that imposed or is planning to impose the enjoined RIF, the
4 number of employees included in the enjoined RIF, and description of the PPAs that Defendants included
5 in the enjoined RIF.” In response, each Defendant submitted a declaration on October 17, 2025. *See* ECF
6 Nos. 62; 62-1 through -34; 66; 66-1; 67; 67-1.

7 On October 17, 2025, the Court entered a modified TRO and ordered that “by 9:00 a.m. Pacific
8 time on Monday, October 20, 2025, Defendants shall file the ‘accounting of all RIFs actual or imminent,
9 that are enjoined by this TRO,’ consistent with the clarifications and modification herein, including by
10 providing agency declarations that identify any RIFs that have been or are being planned or prepared to
11 be issued during the federal government shutdown, and including the information required to be included
12 by the provisions of the October 15, 2025 TRO (‘a description of the agency . . . , the number of employees
13 included in the enjoined RIF, and description of the PPAs that Defendants included in the enjoined RIF’).”
14 ECF 70 at 4 (ellipsis in original). In response, Defendants hereby submit the attached supplemental
15 declarations from three of the Defendant agencies. The remaining Defendant agencies have determined,
16 to the best of their knowledge and based on their investigation to date, that they have no additional
17 information to provide in response to the Court’s October 17, 2025, modified TRO, that was not already
18 provided in their October 17, 2025, declarations.

1 Dated: October 20, 2025

Respectfully submitted,

2 STANLEY E. WOODWARD, JR.
3 Associate Attorney General

4 BRETT A. SHUMATE
5 Assistant Attorney General
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19 /s/ Elizabeth Hedges
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Case No. 3:25-cv-08302-SI

**SUPPLEMENTAL DECLARATION
OF CRYSTAL TAYLOR**

Pursuant to 28 U.S.C. § 1746, I, Crystal Taylor, declare as follows:

1. I am the Acting Chief Human Capital Officer and Director, Office of Human Resources Management at the Department of Commerce (Commerce), headquartered in Washington, D.C. I have served in this position since September 25, 2025.
2. In my role at Commerce, I am responsible for personnel management. I have the responsibility for tracking and recording personnel actions, including Reductions-in-Force (RIFs). I assist in ensuring that all personnel actions comply with court orders and federal law.
3. I am aware of and have reviewed the following orders issued by the Court in this action:
 - a. The October 15, 2025 Temporary Restraining Order (TRO); and
 - b. The October 17, 2025 Order Clarifying Temporary Restraining Order and Granting Plaintiffs' Motion to Modify (Modified TRO).
4. I understand that under the Modified TRO, the entities benefited by the TRO now include five national unions—AFGE, AFSCME, NFFE, SEIU, and NAGE—and two local California-based chapters, AFGE Local 1236 and AFGE Local 3172. Together, these seven entities are referred to below as “Plaintiffs.”
5. I also understand that, among other things, the Modified TRO provides definitions of terms used in the original October 15 TRO.
6. The Modified TRO requires Defendants to file, by 9:00 a.m. Pacific time on October 20, 2025, “the ‘accounting of all RIFs actual or imminent, that are enjoined by this TRO,’ consistent with the clarifications and modification herein, including by providing agency declarations that identify any RIFs that have been or are being

planned or prepared to be issued during the federal government shutdown, and including the information required to be included by the provisions of the October 15, 2025 TRO ('a description of the agency ... , the number of employees included in the enjoined RIF, and description of the PPAs that Defendants included in the enjoined RIF')."

7. I make this supplemental declaration to update certain information in my declaration of October 17, 2025, in response to the Modified TRO.

8. As stated in my declaration of October 17, 2025:

- a. Between October 1 and October 14, 2025, Commerce issued specific 60-day RIF notices to 281 people informing them that their positions would be abolished and they would be separated at the conclusion of the 60-day period.¹
- b. Between October 1 and 15, 2025, Commerce issued general RIF notices to 159 people informing them that Commerce was conducting a RIF, there was a possibility of separation as a result of the RIF, and they would be provided specific notice in the future if it was determined that they would be part of the RIF.

9. At present, there are two bureaus with employees represented by Plaintiffs at which Commerce has issued RIF notices.

10. First, as stated in my declaration of October 17, 2025, the U.S. Census Bureau, which has employees represented by AFGE, issued 108 RIF notices. The actual number of impacted employees is 102, as the U.S. Census Bureau erroneously sent out notices to six individuals who had recently separated from the agency. The PPAs involved are: (a) Current Surveys and Programs; and (b) Periodic Censuses and Programs.

¹ On Friday, October 17, 2025, Commerce reported that it had issued specific 60-day RIF notices to 282 people. The correct number is 281 as updated in this supplemental declaration.

1 11. Second, the Minority Business Development Agency (MBDA), which has employees
2 represented by NFFE and is subject to the Modified TRO, has issued 23 RIF
3 notices. The PPA involved is Minority Business Development.
4

5 Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true
6 and correct.

7 Dated: October 20, 2025

8 /s/ CRYSTAL
9 TAYLOR

Digitally signed by
CRYSTAL TAYLOR
Date: 2025.10.20
10:31:56 -04'00'

10 CRYSTAL TAYLOR
11 ACTING CHIEF HUMAN CAPITAL OFFICER
12 DIRECTOR, OFFICE OF HUMAN RESOURCES
13 MANAGEMENT
14 U.S. DEPARTMENT OF COMMERCE
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Case No. 3:25-cv-08302-SI

**SECOND SUPPLEMENTAL
DECLARATION OF RACHEL BORRA**

Hearing Date: October 28, 2025
Time: 10:30 a.m.
Judge: Hon. Susan Illston
Place: San Francisco Courthouse
Courtroom 01

1 Pursuant to 28 U.S.C. § 1746, I, Rachel Borra, declare, pursuant to 28 U.S.C. § 1746, as
2 follows:
3

- 4 1. I am the Chief Human Capital Officer at the U.S. Department of Interior, headquartered
5 in Washington, D.C. I have served in this position since September 29, 2025.
6
- 7 2. In my role at Interior, I am responsible for personnel management. I have the
8 responsibility for tracking and recording personnel actions, including Reductions-in-
9 Force (RIFs). I assist in ensuring that all personnel actions comply with court orders and
10 federal law.
11
- 12 3. I make this declaration, and the preceding October 17, 2025 declaration and October 17,
13 2025 supplemental declaration, based on my own personal knowledge, on information
14 contained in the records of the Department, or on information provided to me by
15 Department employees.
16
- 17 4. Plaintiffs in this lawsuit include two national unions, AFGE and AFSCME, and two local
18 California-based chapters, AFGE Local 1236 and AFGE Local 3172.
19
- 20 5. I am aware of and have reviewed the October 15, 2025, temporary restraining order
21 (TRO) and the October 17, 2025 Order (Modified TRO) issued by the Court in this
22 action.
23
- 24 6. I make this declaration in response to the Modified TRO, which granted Plaintiffs
25 temporary injunctive relief and restrained Defendants from taking certain actions related
26 to RIFs.
27
- 28 7. The Court's Order required Defendants to report certain information by 9:00 a.m. PDT
on October 20, 2025, requiring Defendants to serve and file:

“the accounting of all RIFs, actual or imminent, that are enjoined by this TRO,” consistent with the clarifications and modification herein, including by providing agency declarations that identify any RIFs that have been or are being planned or prepared to be issued during the federal government shutdown, and including the information required to be included by the provisions of the October 15, 2025 TRO (“a description of the agency ..., the number of employees included in the enjoined RIF, and description of the PPAs that Defendants included in the enjoined RIF”).

8. The Court’s Order also granted plaintiffs’ motion to extend the relief granted to National Federal of Federal Employees (“NFFE”), Service Employees International Union (“SEIU”), and National Association of Government Employees (“NAGE”).

9. I previously submitted a declaration and supplemental declaration on October 17, 2025, stating that Interior had intended on imminently abolishing positions in 68 competitive areas that include members and bargaining unit employees of the plaintiffs at that time, and that:

- a. These 68 competitive areas included 9,943 employees;
- b. Of these 9,943 employees, 2,567 are employees covered by Plaintiffs;
- c. Within the 68 competitive areas, Interior intended to abolish 1,539 positions.

10. Given the Court’s October 17, 2025 Order extending the TRO to NFFE, SEIU, and NAGE, I further state that, including NFFE, SEIU, NAGE, and the plaintiffs contemplated in paragraph 4 above, Interior had intended on imminently abolishing positions in 89 competitive areas that include members and bargaining unit employees of the plaintiffs (a term that, for purposes of this declaration, includes NFFE, SEIU, and NAGE) at this time. Further,

- a. These 89 competitive areas included 14,212 employees;
- b. Of these 14,212 employees, 4,833 are employees covered by Plaintiffs (including NFFE, SEIU, and NAGE);

1 c. Within the 89 competitive areas, Interior intended to abolish 2,050 positions.

2 d. To be clear, the 89 competitive areas are inclusive of the 68 competitive areas
3 disclosed in my previously submitted October 17, 2025 declaration.

4 11. In compliance with the October 17, 2025 Order, I submit the attached descriptions of the
5 89 competitive areas disclosed in paragraph 10 above. *See Appendix A, Brief Description*
6 *of Competitive Areas that Include Members or Bargaining Units of Plaintiffs.*
7

8 12. As previously declared, any RIFs contemplated or planned by Interior predated the
9 October 1, 2025 lapse in appropriations and were in no way motivated by or pursuant to
10 the September 24, 2025 Office of Management and Budget or September 28, 2025 Office
11 of Personnel Management guidance on RIFs during a lapse in appropriations.
12

13 13. As stated in my prior declaration, Interior has stopped work on RIF notices for
14 competitive areas that include bargaining unit members represented by Plaintiffs as
15 defined in the October 17, 2025 Order, and it will not proceed with any RIFs for
16 competitive areas that include bargaining unit members represented by Plaintiffs as
17 defined in the October 17, 2025 Order for as long as the TRO remains in force, absent an
18 order from a higher court providing relief.
19

20 Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true
21 and correct.
22

23 Dated: October 20, 2025

24 RACHEL
25 BORRA

Digitally signed by
RACHEL BORRA
Date: 2025.10.20
11:36:07 -04'00'

26 Rachel Borra
27 Chief Human Capital Officer
28 U.S. Department of Interior

APPENDIX A

Appendix A – Brief Description of 89 Competitive Areas
 Borra 2nd Supplemental Declaration
 October 20, 2025

<u>BUREAU/OFFICE / Function</u>	<u>CAC</u>	<u>Organization</u>	<u>Explanation of Function</u>	<u>Total Employee Count</u>	<u>Covered Total Employee Count</u>	<u>Abolished Position Count</u>
BLM	OR01	Oregon Washington State Office	The Oregon/Washington Bureau BLM office manages 16.1 million acres of public lands and addresses various functions under a multiple-use mandate and builds partnerships with state agencies, tribal nations, and local communities.	1493	617	95
BLM	UT01	UTAH STATE OFFICE (LLUT00000)	The Utah BLM office oversees energy and mineral resources, including oil and gas leasing and various mining claims across 22.8 million acres	783	177	93
BLM	OC01	National Operation Center	The BLM's National Operations Center in Denver, Colorado, provides operational and technical program support to BLM employees and our stakeholders. The Center's employees and contractors contribute to the overall BLM mission by supporting human resources, information	177	71	87

Appendix A – Brief Description of 89 Competitive Areas
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 October 20, 2025

			technology, geospatial services, finance, and acquisition.			
BLM	CA01	CALIFORNIA STATE OFFICE (LLCA00000)	The California BLM Office manages vast areas of diverse public lands for multiple uses, including recreation, energy and mineral development, and conservation.	838	657	76
BLM	ID01	IDAHO STATE OFFICE (LLID00000)	Manages nearly 12 million acres of public lands, nearly one-fourth of the state's total land area, for multiple uses.	840	124	48
BLM	AZ01	Arizona State Office	Manages and conserves 12.1 million surface acres of public land and 17.5 million subsurface acres.	482	192	41
BLM	CO01	Colorado State Office	The Colorado BLM office oversees various activities on federal lands, such as leasing oil and gas sites, developing renewable energy and strategic mineral resources, and cleaning up abandoned mines. The BLM provides recreation opportunities like camping, hunting, and hiking, while also ensuring public safety and managing transportation routes. The agency focuses on conservation through ecosystem and fire management, collaborates with communities on	595	17	33

Appendix A – Brief Description of 89 Competitive Areas
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			land use planning, and protects wild horse and burro herds.			
BLM	HQ05	Headquarters, Directorate of Information Technology	IT equipment, applications, support, services and innovative solutions that enable BLM employees to collect, report, analyze, and share land and resource data; streamline business processes and transactions with internal and external customers.	12	9	1
BOEM	ML0N	Gulf of America Region	Responsible for implementing and managing OCS energy, mineral, and geological programs within the Gulf of America region; resource and environmental evaluations; and leasing activities. Review, approve, and supervise geological and geophysical survey permits, exploration plans, and development and production plans for OCS energy, mineral, and geological resources.	236	172	12
BOR	MP01	Office of the Regional Director	Provides regional office level programmatic, operational, and mission support for carrying out water and natural resource management projects and programs and for producing hydropower.	215	159	7

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BOR	43A	Office of the Columbia-Pacific Northwest Regional Director	CPN Regional Office provides regional office level programmatic, operational, technical, and mission support for carrying out water and natural resource management projects and programs, managing critical infrastructure, managing major construction projects, and producing hydropower.	241	182	5
BOR	45.1	Area Managers Office - Hoover Dam	Hoover Dam Field Office provides operations and maintenance for Hoover Dam and Powerplant. The Office also oversees mission supports activities and security.	239	206	2
BOR	MT01	Office of the Area Manager - Montana Area Office	Montana Area Office (MTAO) manages Reclamation's facilities and programs in the portion of Montana east of the Continental Divide in drainages that flow into both the St. Mary River Basin (drainage to Hudson Bay), and the Missouri River system (drainage to the Gulf of Mexico). MTAO manages dams, dikes, reservoirs, land, recreation areas, and hydroelectric powerplants. The MTAO also provides oversight to Rural Water System developments. Area Office responsibilities include the	42	33	2

Appendix A – Brief Description of 89 Competitive Areas
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			operation, maintenance, rehabilitation, safety, and security of thirteen Reclamation projects providing irrigation, hydropower generation, flood control, municipal water, recreation, and management of lands and resources associated or impacted by the operation of those facilities.			
BOR	MP07	Office of the Area Manager - Central California Area Office	Central California Area Office provides front line operations in water and natural resource management projects and programs, specifically Folsom Dam, New Melones Dam, Lake Berryessa, and some facilities in the Central Valley Project (CVP) and Solano Project.	122	19	2
BOR	WY01	Office of the Area Manager - Wyoming Area Office	The WYAO is primarily established to oversee and administer the various components (Kortes Unit, Glendo Unit, Riverton Unit, Boysen Unit, Buffalo Bill Unit, and Hanover-Bluff Unit) of the Pick-Sloan Missouri Basin Program (PSMBP), Shoshone Project, North Platte Project, and Kendrick Project located in the State of Wyoming. The Area Office responsibilities extend not only to	63	9	2

Appendix A – Brief Description of 89 Competitive Areas
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			the operation, maintenance, management and rehabilitation of Reclamation irrigation, recreation, flood control and power generation facilities but to the management of lands and resources associated or impacted by the operation of these facilities. Accordingly, the Area Office's management responsibilities extend throughout the North Platte River Basin in Colorado, Wyoming and Nebraska; Wyoming's Wind River Basin including impacted tribal lands and water rights; Shoshone River Basin; and the Bighorn Basin in Wyoming. The principal focus of this Office is the management and operation of Reclamation water and power facilities throughout the North Platte River, Wind River, Shoshone River, and Bighorn Basin in Wyoming and adjacent drainage areas. Finally, the centralized control center, located at the WYAO, provides supervisory operational control and monitoring to multiple facilities in the Eastern Colorado,			
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			Wyoming, and Montana Area Offices.			
BOR	45.4	Area Managers Office - Phoenix Area Office	LCB Phoenix Area Office provides front line operations in water and natural resource management projects and programs, including water supply and salinity studies, water conservation activities, and technical assistance to Native American Tribes.	56	28	1
BOR	45.7	Area Managers Office – Yuma Area Office	LCB Yuma Area Office provides front line operations in water and natural resource management projects and programs, including delivering Colorado River water to the U.S. and Mexico.	140	111	6
BOR	45.9	Southern California Area Office	LCB Southern California Office provides front line operations in water and natural resource management projects and programs.	11	9	1
BOR	MP03	Office of the Area Manager - Lahontan Basin Area Office	Lahontan Basin Area Office provides front line operations in water and natural resource management projects and programs and producing hydropower, specifically providing operations and maintenance of Shasta, Keswick, Trinity, Lewiston, Spring Creek Debris, Whiskeytown, and Buckhorn	38	1	1

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			Dams, including powerplants and appurtenant facilities.			
BOR	MP08	Central Valley Operations Ofc	Central Valley Operations Office directs and integrates the water and power operations and related activities for the CVP which is one of the nation's largest water projects.	71	45	1
BSEE	EN0C	Gulf of America Region	Gulf of America Outer Continental Shelf Regional Director's Office; Regional Supervisor for Production & Development & Regional Field Operation; Regional Director for Districts Operations, Investigations, and Enforcement	188	133	7
FWS	AN02	Migratory Birds	The Migratory Bird Program works with partners to protect, restore and conserve bird populations and their habitats for the benefit of future generations by: ensuring long-term ecological sustainability of all migratory bird populations, increasing socioeconomic benefits derived from birds, improving hunting and bird watching and other outdoor bird-related experiences, and increasing awareness of the value of migratory birds and their habitats for their aesthetic,	269	10	35

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			ecological, recreational and economic significance.			
FWS	AN03	Office of Conservation Investment	The Office of Conservation Investment funds conservation and connects people with nature through grants that support conservation efforts with partners. We provide technical assistance and administer grants that distribute millions of dollars annually to support fish and wildlife conservation, habitat conservation, clean water, fish and wildlife health, imperiled and endangered species conservation, coastal wetlands enhancement, public safety programs, and outdoor access pursuits like hunting, fishing, target shooting, and boating.	120	13	14
FWS	3F35	Fish and Aquatic Conservation	Marquette Biological Station was established in 1956 to support sea lamprey research, monitoring and control efforts. We work with state, tribal and other federal agencies to monitor progress towards fish community objectives for sea lampreys in each of the Great Lakes, but also to develop and implement actions to achieve these objectives.	63	33	11

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FWS	5R04	Fish and Aquatic Conservation	R5 FISH AND AQUATIC CONSERVATION - .The Fish and Aquatic Conservation programs work with states, tribes, and communities to provide a comprehensive approach to freshwater conservation.	23	17	9
FWS	5R05	Ecological Services	The Ecological Services Program works to restore and protect healthy populations of fish, wildlife, and plants and the environments upon which they depend. Using the best available science, we work with federal, state, Tribal, local, and non-profit stakeholders, as well as private landowners, to avoid, minimize, and mitigate threats to our nation's natural resources.	36	22	8
FWS	AN01	Regional Directors Office	Our organization, powered by dedicated employees and volunteers, is overseen by a senior management team of regional and program heads coordinated and guided by our Director.	67	13	8
FWS	3R03	National Wildlife Refuge System	R3 National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public	115	17	7

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			lands and waters called the National Wildlife Refuge System.			
FWS	5R03	National Wildlife Refuge System	R5 National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.	52	24	6
FWS	3F34	Fish and Aquatic Conservation	LUDINGTON BIO STA	34	25	5
FWS	5F29	Fish and Aquatic Conservation	LOWER GREAT LAKES FISH & WLDLF CONSV	37	16	4
FWS	5F30	Fish and Aquatic Conservation	LAKE CHAMPLAIN FISH & WILD CONSRV OFC	21	8	4
FWS	5F38	Fish and Aquatic Conservation	CONN RIVER FWCO AND RICHARD CRONIN AQUATIC RESOURCE CTR	6	1	4
FWS	5F36	Fish and Aquatic Conservation	DWIGHT D EISENHOWER NFH AND WHITE RIVER NFH	6	1	3
FWS	3R04	Fish and Aquatic Conservation	R3 FISH AND AQUATIC CONSERVATION	21	1	3
FWS	3R05	Ecological Services	R3 ECOLOGICAL SERVICES	34	2	3
FWS	5F35	Fish and Aquatic Conservation	LAMAR FISH TECH CENTER AND HEALTH UNIT	24	15	2
FWS	5F28	Fish and Aquatic Conservation	MID-ATLANTIC FISH & WILDLIFE CONSV OF	9	3	2
FWS	5F01	National Wildlife Refuge System	John Heinz NWR At Tinicum - National Wildlife Refuge System - The U.S. Fish and Wildlife Service	12	1	2

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			manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.			
FWS	5F42	Ecological Services	VIRGINIA AND SOUTHWESTERN VIRGINIA ES FIELD OFFICES	19	15	1
FWS	5F46	Ecological Services	New England And Southern Ne Field Offices - The Ecological Services Program works to restore and protect healthy populations of fish, wildlife, and plants and the environments upon which they depend.	17	8	1
FWS	5F26	National Wildlife Refuge System	Chesapeake Marshlands NWR Complex - National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.	24	7	1
FWS	5F43	Ecological Services	Pennsylvania Field Office - The Ecological Services Program works to restore and protect healthy populations of fish, wildlife, and plants and the environments upon which they depend.	12	7	1
FWS	9N01	Office of Law Enforcement	Office Of Law Enforcement HQ and Special Agents - The Office of Law Enforcement is composed of special agents, wildlife	246	5	1

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			inspectors, intelligence analysts, forensic scientists, information technology specialists, and support staff who investigate wildlife crimes, regulate the wildlife trade, help the public understand and obey wildlife protections laws, and work in partnership with international, federal, state, local, and Tribal counterparts to conserve wildlife resources.			
FWS	5F34	Fish and Aquatic Conservation	Appalachian FWCO and White Sulphur Spring NFH - The Fish and Aquatic Conservation programs work with states, tribes, and communities to provide a comprehensive approach to freshwater conservation: support healthy fish populations, restore their habitat, and protect against invasive species.	7	2	1
FWS	5F17	National Wildlife Refuge System	EASTERN VIRGINIA RIVERS NWR COMPLEX - National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.	6	2	1
FWS	5F22	National Wildlife Refuge System	Cape May NWR - National Wildlife Refuge System - The U.S.	5	2	1

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			Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.			
FWS	5F07	National Wildlife Refuge System	Parker River NWR - National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.	14	1	1
FWS	5F04	National Wildlife Refuge System	Rachel Carson NWR - National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.	9	1	1
FWS	5F19	National Wildlife Refuge System	Eastern Massachusetts NWR Complex - National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.	9	1	1
FWS	5F09	National Wildlife Refuge System	Missisquoi NWR - National Wildlife Refuge System - The U.S.	5	1	1

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			Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.			
FWS	5F16	National Wildlife Refuge System	Iroquois NWR - National Wildlife Refuge System - The U.S. Fish and Wildlife Service manages an unparalleled network of public lands and waters called the National Wildlife Refuge System.	5	1	1
NPS	SERW	Southeast Regional Office	Interior Region 2, the Southeast Region, has 73 parks across 4 million acres in Alabama, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Puerto Rico, and the U.S. Virgin Islands. The region supports a range of critical operations including cultural preservation, resource management, and park safety.	222	3	69
NPS	NERW	Northeast Regional Office	Interior Region 1, also known as the Northeast Region or North Atlantic-Appalachian Region, covers 83 sites across 13 states, including Maine, Vermont, New Hampshire, New York, Massachusetts, Rhode Island, Connecticut, Pennsylvania, New Jersey, Maryland, Delaware, Virginia, and West Virginia.	224	51	63

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NPS	PWRW	Pacific West Regional Office	Interior Regions 8, 9, 10, and 12, known as the Pacific West, span 106 degrees around the globe and encompass over 60 national park sites across California, Hawaii, Idaho, Nevada, Oregon, Washington, parts of Arizona and Montana, and the territories of Guam, American Samoa, and the Northern Mariana Islands. .	198	3	57
NPS	WPP1	DENVER SERVICE CENTER	The Denver Service Center (DSC) is the National Park Service's (NPS) centralized planning, design, and construction project management office, providing environmentally responsible and fiscally sound products jointly with private industry. Our team of professionals works with parks and regional staff to meet the unique needs of every location in the national park system.	224	192	40
NPS	WPP3	REGIONAL SUPPORT	The Park Planning, Facilities, and Lands (PPFL) mission provides essential leadership, policy development, and budget support to the seven National Park Service regions. PPFL helps guide planning, design, construction, and land management, ensuring	86	1	18

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			parks are developed and maintained sustainably.			
NPS	WPPW	Park, Planning, Facilities and Lands (PPFL)	PPFL's (Park Planning, Facilities, and Lands) mission is to provide leadership, policy development, program accountability and budget formulation for planning, design, construction, park facility management and land management.	82	1	13
NPS	CHBA	Northeast Region	NPS Chesapeake is a community assistance office that plays a key role in the Federal and multi-state Chesapeake Bay Program, working to restore, conserve, and steward the Chesapeake Bay and its 41-million-acre watershed. It also manages Chesapeake Gateways.	10	2	6
NPS	WNR0	ENVIRONMENTAL QUALITY & SOCIOECONOMIC S	The Environmental Quality Division (EQD) provides training and technical assistance for the National Environmental Policy Act (NEPA), manages the Planning, Environment and Public Comment (PEPC) system, provides funding and project management for complex NEPA reviews, and coordinates service-wide reviews of other federal agency actions that may	35	1	3

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			impact park resources. These environmental services help ensure that the National Park Service meets its mission to preserve park resources and values for the enjoyment of future generations.			
NPS	WDM1	BUSINESS MANAGEMENT	The Business Management Group, within the Deputy Director of Management and Administration, supports NPS leadership by providing management consulting services, improving data tool accessibility, and developing strategies to manage program risks through Enterprise Risk Management and Internal Controls. The group also builds organizational capacity, recruits skilled professionals, and fosters best practices across the agency. As trusted partners, they help NPS leaders at all levels make informed, strategic decisions to enhance agency operations.	11	1	1
NPS	WDIW	Director	The NPS Director, appointed by the President and confirmed by the Senate, is based at NPS headquarters in Washington, D.C., and works with external	4	1	1

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			organizations to advance the agency's mission. The director also chairs the Committee for the Preservation of the White House. Supported by senior executives overseeing national programs and the NPS budget, and seven regional directors responsible for park management, the director reports to the Assistant Secretary for Fish and Wildlife and Parks.			
NPS	WIEW	Interpretation, Education and Volunteers	The Interpretation, Education, and Volunteers Directorate (IEV) leads NPS efforts to engage visitors and communities, fostering meaningful experiences for people of all ages and backgrounds. IEV provides policy, strategy, and standards to help parks connect visitors with the resources and stories that define the nation. The directorate promotes shared stewardship, community engagement, and excellence in customer service, enhancing park relevance through interpretation and education. It includes IEV program management, Harpers Ferry Center, and the Office of	4	1	1

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			Commemorations and Anniversaries.			
OS / Communications	OCO2	Operations	The Department's Office of Communications responds to queries and interview requests from journalists, coordinates press briefings and media events, and plans, implements, and directs internal and external communications for the Department.	443	71	129
OS / Contracting	P3B3	Infrastructure, Energy and Tribal Support	Responsible for awarding and administering all DOI contracts supporting all DOI programs other than the fire program. Includes planning and overseeing the entire procurement process, plus all aspects of contract administration through closeout.	590	148	133
OS / Finance	P3B5	Financial Operations	Manages the execution of day-to-day transactions, including payments, collections, reimbursable activity, and travel operations. Ensuring timely, accurate, and compliant stewardship of agency funds. TFM, OMB Circular A-11, Prompt Payment Act, and Digital Accountability and Transparency Act of 2014 (Data Act)	176	36	15

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OS / Finance	P3C5	Financial Reporting and Accounting Systems	Oversees financial systems and the preparation of financial statements to ensure accuracy, reliability, and audit readiness in accordance with federal reporting standards. Federal Financial Management Improvement Act of 1996 (FFMIA), OMB Circular A-136 Financial Reporting, Federal Information System Controls Audit Manual (FISCAM), FASAB	104	12	4
OS / Finance	P305	Office of Financial Management	Serves as the central authority for ensuring strong financial stewardship, policy and accountability across the organization. CFO Act of 1990	14	2	1
OS / IBC	FMDN	Interior Business Center, Financial Management Directorate	The Financial Management Directorate is a certified shared services provider offering financial management services, including accounting, eTravel services, core financial systems implementation, production control, and technical support. The Directorate also provides project management, COR Services, contract audit services and indirect cost rate negotiations.	191	85	61
OS / IBC	HRDN	Interior Business Center, Human	The Human Resources Directorate is a certified payroll	409	212	52

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		Resources Directorate	provider and federal shared service center for human resources. The Directorate provides human resources systems, including personnel, payroll, and timekeeping solutions. HRD also provides payroll operations services, personnel security services, HR operational services, and drug and alcohol testing services and program management.			
OS /IBC	AQDN	Interior Business Center, Acquisition Services Directorate	The Acquisition Services Directorate negotiates, awards, and administers contracts, grants, cooperative agreements, and other transactions. They support the full contracting lifecycle providing acquisition planning, market research, source selection, solicitation, evaluation, negotiation, award, contract administration, and closeout. The business operations divisions focus on funds intake and management, systems and data, and employee support.	277	2	20
OS /IBC	DIRN	Interior Business Center, Office of the Director	The Office of the Director provides leadership and oversight for the IBC. It consists of the Director and	45	7	7

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			Deputy Director, Chief of Staff, and Associate Director for Enterprise Management. The Chief of Staff provides administrative leadership and support to the Director and Deputy Director as well as oversees enterprise risk management, internal controls, policy oversight, and executive administration. Enterprise Management provides enterprise support in the areas of financial management, information management and technology, infrastructure management, human capital, and communications.			
OS / IT	CIO7	Customer Service	Provides support and assistance to users, fostering trust and satisfaction through clear communication and timely issue resolution while also providing insight into emerging needs to OCIO leadership.	554	114	229
OS / IT	CIO6	Infrastructure	Delivers secure operational infrastructure services, including server, data storage, network administration, voice and radio communications leadership, data center, and cloud hosting, based	296	71	26

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			on best practices to support the organization's IT needs and ensure system reliability. Participates in the identification, evaluation, planning, and implementation of new technologies and innovative approaches to meet current and future demands.			
OS / IT	CIO8	Resource Management	Ensures efficient allocation and utilization of resources, including workforce planning, procurement, and budget management, to support the organization's strategic goals. Coordinates audit response and ensures that all compliance requirements are completed by established deadlines. Provides portfolio analysis and tracks IT system and investment performance. Establishes processes to collect annual budget requirements to support informed OCIO budget development. Tracks spending and oversees working capital fund requests and actions to promote accountability and transparency of OCIO spending to clearly link activities to mission need.	131	22	21

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OS /IT	CIO3	Mission Systems	Provides technical and system management leadership in support of DOI and Bureau IT systems. Leads solution architecture for individual IT systems and collaborates in the development of IT system modernization plans including the strategic use of enterprise platforms and reusable components.	303	51	15
OS / IT	CIO5	Data	Responsible for executing Agency Chief Data Officer (CDO) responsibilities as established by law and regulation and supporting agency mission capability by researching, modifying, and applying best practices in data management, data strategy and planning, data governance, and supporting the OCIO's needs for data analysis and data product development (e.g. dashboards and reports).	63	1	10
OS / IT	CIO4	TSI	Performs IT strategic planning and new technology evaluation, coordinating and developing IT system platform architecture, managing and maintaining the technology roadmap to integrate emerging and innovative	47	1	2

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			technology solutions including artificial intelligence, and researching and developing plans to increase cost efficiency and enable mission capability through the strategic use of information management and technology.			
OS / Training	P603	Office of Employee Development	Responsible for coordination and strategic management of Departmental training and development to ensure the workforce has the capability and competency to accomplish Departmental missions. The Office also has responsibility to implement continuous learning as part of workforce management, knowledge sharing and development, incorporating learning and knowledge sharing into management practice, and evaluating the effectiveness of training and development across the Department.	182	23	28
OS	P304	Office of Grants Management	Serves to carry out grants management administration, policy, oversight, training, audits, risk management, and internal controls for all DOI statutory programs, BABA compliance, and OMB 2 CFR 200.	329	31	17

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OSMRE	0400	OFC OF PLANNING, ANALYSIS & BUDGET	OSMRE's Office of Planning Budget and Analysis (OPAB) in Washington DC, provide Bureau level budget formulation, execution monitoring and reporting, budget policy, and determining the allocation of funds in compliance with OMB Circular A-11. Additionally, OPAB leads bureau level strategic performance goals, as well as reporting on bureau level internal control programs and coordinating OIG/GAO audits for bureau stakeholders.	136	21	7
USGS	AJ05	Regional Director - Midcontinent Region	The Great Lakes Science Center plays a crucial role in the scientific understanding and management Of the Great Lakes ecosystem, addressing both current and emerging environmental challenges. Our scientists work in the Great Lakes region and other parts of the country to meet the nation's need for scientific information used by resource managers to restore, enhance, manage, and protect the living resources and habitats in the Great Lakes basin. The GLSC collaborates with various	137	105	108

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			partners, including state and tribal fishery management authorities, Canadian federal and provincial agencies, and other U.S. federal agencies.			
USGS	AD03	Associate Director for Ecosystems	The National and regional CASCs conduct research to provide resource managers and other partners with the scientific information and decision-making tools they need to understand and adapt to the effects of climate change on fish, wildlife, water, land, and people. CASCs collaborate with managers and scientists from state and federal agencies, Tribal Nations and Indigenous communities, universities, and NGOs to address science needs and inform adaptation planning.	75	43	56
USGS	AM06	Regional Director - Rocky Mountain Region	The Fort Collins Science Center develops and disseminates science, information, and tools to help understand the Nation's biological resources in support of effective decision making and fulfills this need by providing sound scientific data and technical assistance to Department of the Interior	69	47	39

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			bureaus and other natural resource agencies.			
USGS	AJ08	Regional Director - Midcontinent Region	The Northern Prairie Wildlife Research Center provide the knowledge needed to understand, conserve, and manage the Nation's natural resources for current and future generations, with an emphasis on species and ecosystems of the northern Great Plains. Scientists from NPRWC work throughout the northern Great Plains on waterfowl and grassland management, threatened and endangered species, sandhill crane populations, invasive species, wolf recovery, and saving honeybees and pollinators.	40	20	28
USGS	AD01	Associate Director for Ecosystems	Provides strategic natural resource science planning & execution, ensures Secretarial priorities are successfully implemented, is accountable for compliance with administration priorities, allocates funding per Administration, Departmental, and Congressional mandates, and maintains efficient and effective administration of	35	16	14

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			operational and science activities.			
USGS	AK12	Director, Woods Hole Coastal and Marine Science Center.	Study extreme events and physical, biological, and chemical processes that shape our coastal and marine environments.	68	54	1
USGS	AL08	Director, Columbia Environmental Research Center.	Organizational unit which provides scientific information and data needed to address national and international environmental contaminant issues and assesses effects of habitat alterations on aquatic and terrestrial ecosystems.	102	69	80
USGS	AE06	Director, Laboratory & Analytical Services Division	Provides timely, high-quality, routine, and customized analytical services, collaborative research, and quality assessment for laboratory and field measurements.	87	66	9

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18
19 **UNITED STATES DISTRICT COURT FOR THE
NORTHERN DISTRICT OF CALIFORNIA
SAN FRANCISCO DIVISION**

20 AMERICAN FEDERATION OF
21 GOVERNMENT EMPLOYEES, AFL-CIO,
et al.,

22
23 Plaintiffs,

24 v.

25 UNITED STATES OFFICE OF
26 MANAGEMENT AND BUDGET, et al.,

27 Defendants.
28

Case No. 3:25-cv-08302-SI

**DECLARATION OF THOMAS J.
NAGY JR.**

Hearing Date: October 28, 2025

Time: 10:30 a.m.

Judge: Hon. Susan Illston

Place: San Francisco Courthouse
Courtroom 01

1 I, Thomas J. Nagy Jr., declare as follows pursuant to 28 U.S.C. § 1746:

2 1. I am the Deputy Assistant Secretary for Human Resources/Chief Human Capital
3 Officer at the U.S. Department of Health and Human Services (HHS), headquartered in
4 Washington, DC. I have served in this position since March 27, 2025.

5 2. In my role at HHS, I am responsible for personnel management. I have the
6 responsibility for overseeing the tracking and recording of personnel actions, including
7 Reductions-in-Force (RIFs). I assist in ensuring that all personnel actions comply with court
8 orders and federal law.

9 3. I am aware of and have reviewed the October 15, 2025, temporary restraining
10 order (TRO) issued by the Court in this action, as well as the October 17, 2025, modified TRO. I
11 make this declaration to update certain information in my previous declaration, in response to the
12 Court's order to file an "accounting of all RIFs actual or imminent, that are enjoined by" the
13 TRO as modified.

14 4. On October 10, 2025, HHS issued 954 RIF notices, not inclusive of those that
15 have since been rescinded,¹ to employees in certain competitive areas within certain HHS
16 Operating and Staff Divisions. I have noted in the attached chart the specific number of RIF
17 notices the agency sent out in competitive areas containing any bargaining unit or member
18 represented by any Plaintiff. The competitive areas included in the attached chart contain
19 employees with AFGE bargaining units² or members.

20 5. HHS will not proceed with any RIFs prohibited by the TRO for as long as the
21 TRO remains in force, absent an order from a higher court providing relief.

22 Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true
23 and correct.

24
25
26 ¹ Since filing my declaration of October 17, 2025, I have become aware that HHS has
27 rescinded additional RIF notices, bringing the number of current RIF notices down to 954.

28 ² As stated in my declaration of October 17, 2025, CDC had AFGE bargaining units until
August 26, 2025, when the relevant Collective Bargaining Agreements were terminated pursuant
to Executive Order 14251, Exclusions from Federal Labor-Management Relations Programs.

1 Dated: October 20, 2025

2
3 THOMAS J.
4 NAGY JR -S

Digitally signed by THOMAS J.
NAGY JR -S
Date: 2025.10.20 11:15:05
-04'00'

5 Thomas J. Nagy Jr.
6 Deputy Assistant Secretary for Human Resources/Chief Human
7 Capital Officer
8 U.S. Department of Health and Human Services
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Organization	Dept ID	Bureau	Center	Office	# of Employees
CDC	CAHC	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE SCIENCE QUALITY & LIBRA	21
CDC	CAHE	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF PUBLIC HEALTH ETHICS	19
CDC	CAJEVL	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF CHIEF OPERATING OFFICER	TRAINING, DEVELOPMENT, & SPECI	10
CDC	CAJEYH	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF CHIEF OPERATING OFFICER	RISK & PERFORMANCE MANAGEMENT	16
CDC	CAJQ1	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF THE DIRECTOR	15
CDC	CAJQC3	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF CHIEF OPERATING OFFICER	TRAINING ADMINISTRATION ACTIVI	5
CDC	CAJQL	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	ETHICS & INTEGRITY OFFICE	10
CDC	CAJRH1	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF CHIEF OPERATING OFFICER	OFFICE OF THE DIRECTOR	10
CDC	CAJS	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF THE SAFETY, SECURITY	1
CDC	CAJSC1	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF CHIEF OPERATING OFFICER	OFFICE OF THE DIRECTOR	5
CDC	CAJSD	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	WORKLIFE WELLNESS OFFICE	13
CDC	CAJTB	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	OFC OF BUSINESS INTEGRITY & ST	10
CDC	CAK132	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF PUBLIC HEALTH DATA, SURVEILLAN	OFFICE OF COMMUNICATIONS	12
CDC	CAKGB	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	SHARED TECHNOLOGY PLATFORM BRA	7
CDC	CAKGC	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	SHARED DATA PLATFORMS BRANCH	6
CDC	CAKL1212B	OFFICE OF THE DIRECTOR	OFC OF THE DEPUTY DIR FOR MANAGEMENT & O	OPERATIONS & LOGISTICS STAFF	12
CDC	CAKL12141	OFFICE OF THE DIRECTOR	OFC OF THE DEPUTY DIR FOR MANAGEMENT & O	OFFICE OF THE DIRECTOR	4
CDC	CAKL1215	NATIONAL CENTER FOR HEALTH STATISTICS	OFFICE OF THE DIRECTOR	OFFICE OF INFORMATICS, GOVERNA	8
CDC	CAKLCC	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF PUBLIC HEALTH DATA, SURVEILLAN	PARTNER ENGAGEMENT & DATA DISS	7
CDC	CAU15	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	OFFICE OF THE CDC MUSEUM	2
CDC	CAUEB	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	COMMUN SCIENCE BRANCH	5
CDC	CAUEC	CENTERS FOR DISEASE CONTROL & PREVENTION	IMMEDIATE OFFICE OF THE DIRECTOR	COMMUN SPRT AND SERV BRANCH	9
CDC	CE1B2	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR INJURY PREVENTION & CONTROL	OFFICE OF SCIENCE	25
CDC	CE1C3	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR INJURY PREVENTION & CONTROL	OFC OF PROGRAM MGMT & OPERATIO	30
CDC	CE1C4	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR INJURY PREVENTION & CONTROL	OFFICE OF COMMUNICATION	17
CDC	CEB12	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR INJURY PREVENTION & CONTROL	OFC OF POLICY, PARTNERSHIPS, &	18
CDC	CEB14B	NATL CTR FOR INJURY PREVENTION & CONTROL	DIVISION OF VIOLENCE PREVENTION	OFC OF MGMT & PROGRAM OPERATIO	12
CDC	CL14	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR CHRONIC DISEASE PREVENTION &	OFFICE OF COMMUNICATION	13
CDC	CL15	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR CHRONIC DISEASE PREVENTION &	OFC OF INFORMATICS & INFO RESO	11
CDC	CL16	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR CHRONIC DISEASE PREVENTION &	OFFICE OF POLICY, PLANNING, &	7
CDC	CL17	CENTERS FOR DISEASE CONTROL & PREVENTION	NATL CTR FOR CHRONIC DISEASE PREVENTION &	OFFICE OF MEDICINE & SCIENCE	22
Total					362