

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

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| <p>In the Matter of the Application of San Diego Gas &amp; Electric Company (U 902-E) for a Certificate of Public Convenience and Necessity for the Sunrise Powerlink Transmission Project</p> | <p>Application 06-08-010<br/>(Filed August 4, 2006)</p> <p>Application No. 05-12-014<br/>(Filed December 14, 2005)</p> |
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**CONSERVATION GROUPS' MOTION FOR EXTENSION OF SCOPING PERIOD AND  
ADDITIONAL SCOPING MEETINGS**

Justin Augustine  
David Hogan  
Center for Biological Diversity  
San Francisco Bay Area Office  
1095 Market St., Suite 511  
San Francisco, CA 94103  
Telephone: 415-436-9682 ext. 302  
Facsimile: 415-436-9683  
E-Mail: [jaugustine@biologicaldiversity.org](mailto:jaugustine@biologicaldiversity.org)  
Attorney for the Center for Biological Diversity

Paul Blackburn  
San Diego Chapter, Sierra Club  
3820 Ray Street  
San Diego, CA 92104  
619-299-1741  
619-299-1742  
[SDEnergy@sierraclubsandiego.org](mailto:SDEnergy@sierraclubsandiego.org)

Dated: October 13, 2006

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**CONSERVATION GROUPS' MOTION FOR EXTENSION OF SCOPING  
PERIOD AND ADDITIONAL SCOPING MEETINGS**

**Introduction**

The Sierra Club and Center for Biological Diversity hereby request that the California Public Utilities Commission (CPUC) (a separate letter has been sent to the BLM) extend the scoping period and hold additional scoping meetings for the Proposed Sunrise Powerlink transmission line (Project). We specifically request that three additional scoping meetings be scheduled in or around the week beginning October 30<sup>th</sup>, 2006, and that the scoping period be extended until approximately November 17<sup>th</sup>, 2006.

Pursuant to CPUC procedural rule 11.6, the Center for Biological Diversity and Sierra Club have notified the CPUC Project service list of our intent to submit this motion. Eight parties responded positively, including the San Diego Regional Energy Office, the City of San Diego, and others.<sup>1</sup> San Diego Gas and Electric is the only party that objected to our request. Comments responding to SDG&E's objection are included

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<sup>1</sup> Positive responses were also received from the Anza-Borrego Foundation, Anza-Borrego Institute, California Farm Bureau Federation, California State Parks Foundation, Mussey Grade Alliance, Utilities Consumer Action Network, and West Chase Homeowner's Association.

at the end of this motion.

The purpose of this request is to permit our staff, volunteers, and members, and other interested citizens who have interests or property along new possible southern alternative routes of the Project (identified in a document filed by San Diego Gas & Electric (SDG&E) entitled, "Submission of San Diego Gas & Electric Company (U 902-E) in Response to Assigned Commissioner's Directive at September 13, 2006 Prehearing Conference," as well as other possible southern routes currently being considered by the CPUC) to fully participate in the scoping process for the Project required by NEPA and CEQA. It is reasonable that our conservation groups and others with interests in recently identified possible southern routes have adequate time to educate themselves about the potential impacts of the Project and be afforded the same opportunity to be heard that was provided to those potentially impacted by the northern alternative routes for the Project.

Specifically, we request that the BLM and CPUC hold three additional scoping meetings, in vicinities of Alpine, Pine Valley, Boulevard, Jacumba, Lake Morena, Descanso, Guatay, Barrett Junction, Portrero, Tecate, Cameron Corners, Dulzura, Cuyamaca, Laguna, and/or Campo as well as the Indian reservations of Campo, Manzanita, Inaja, Cosmit, Viejas, La Posta, Cuyapaipe, and Capitan Grande, and that the scoping period be extended until approximately November 17<sup>th</sup>, 2006, an extension of 28 days, assuming that it is possible to schedule additional scoping meetings during the first week of November. We also request that SDG&E place full Project documentation, including but not limited to its Application, PEA and maps, in southern back country libraries, just as it did in other libraries in North County. At a minimum, the libraries in the communities of Alpine, Campo, Descanso, Jacumba, Pine Valley, and Portrero, and

the mobile unit that serves Boulevard and Live Oak Springs, should receive these documents.

**An Extension and Additional Meetings are Necessary**

While we sincerely appreciate the efforts of the BLM and the CPUC staff related to last week's scoping meetings in Imperial County and central and northern San Diego County, these meetings did not provide our organizations and other residents and businesses in the southern part of San Diego County with a meaningful opportunity to participate in your scoping process, nor did we have access to information about the new possible southern alternative routes early enough to provide comment at these scoping meetings.

It is clear that Commissioner Grueneich was concerned about community participation in evaluation of the southern routes and the timing of presentation of this information when she stated on September 13, 2006, during the Prehearing Conference (transcript at page 164):

... the sooner that we can get this information from SDG&E the better. Because if it is possible to have this information available when we're having our scoping meetings, this obviously again will make it easier for people to understand what might be available in terms of mitigation or rerouting alternatives.

Unfortunately, SDG&E waited 19 days until Monday, October 2<sup>nd</sup>, 2006, the day of the first scoping meeting, to respond to the Commissioner's request (despite the fact that SDG&E claims it studied all of these southern routes extensively before filing the Project application), thereby perhaps complying with the letter of this request, but certainly not its spirit. Instead, by waiting until the day of the first scoping meeting to provide this information, SDG&E ensured that local conservation groups, residents and others would

not have adequate time to respond to the new possible southern routes before the end of the scoping period, and certainly not during the scoping meetings.

SDG&E's filing has generated substantial interest in the communities the southern routes might transect, as well as within organizations that work to protect public lands in Cleveland National Forest and Cuyamaca Rancho State Park, which might also be impacted should a southern route be selected for the Project. It is our understanding that south county community interest in the Project resulted from a newspaper account of SDG&E's filing that appeared in the San Diego Union Tribune on or after October 3<sup>rd</sup>, and that neither the BLM nor the CPUC placed public notices in local south county newspapers or sent notice by mail to potentially impacted south county residents and businesses. As such, most interested parties in the south county did not receive advance notice of the Project scoping meetings and many still are not aware of the scoping process or impending October 20<sup>th</sup> scoping comment deadline.

It is unfortunate that the BLM and CPUC did not elect to conduct scoping meetings in the southern communities, given that the Notice of Preparation/Notice of Public Scoping Meetings for an Environmental Impact Report/Environmental Impact Statement, dated September 11, 2006, (NOP) on pages 11-13 specifically noted that additional southern routes would be evaluated in the scoping process. Moreover, we understand from the CPUC's Data Request #1, included in a letter from the CPUC to SDG&E dated September 27, 2006, that the CPUC intends to evaluate alternatives in the south county areas beyond those proffered by SDG&E. The BLM and CPUC's apparent overlooking of the need to conduct scoping meetings in south county communities can be corrected only by extension of the scoping period and provision for additional scoping

meetings. If any potentially impacted areas required scoping meetings, it is these south county communities because no other public or private entity has provided an opportunity for south county citizens to learn about the potential impacts of the Project. The NOP, in the table on page 3, notes that SDG&E held several public meetings, but none of these were located in southern San Diego County.

It appears that few if any individuals or entities along these southern routes received the NOP or any notice of agency intent to consider southern routes. Further, it does not appear that SDG&E's application for the Project and accompanying environmental documentation describes these possible alternatives in any meaningful detail, or that SDG&E provided notice to anyone in these areas. As such, it is our understanding that conservation group staff, volunteers, and members, and residents, businesses, and other interested parties along the alternative southern routes have not received an adequate opportunity to learn about the Project or participate in the scoping process.

We are concerned that the routes proposed by SDG&E for the southern part of San Diego County will result in severe (and unnecessary) impacts on the Cleveland National Forest, Cuyamaca Rancho State Park, Anza-Borrego Desert State Park (one alternative still transects the park and designated state wilderness), endangered and threatened species and habitat, and other important natural resources and community interests. Yet, we received an initial detailed description of these routes and possible impacts on October 2<sup>nd</sup>, the first day of scoping meetings and only 18 days before the end of the scoping period. We have only just begun to assess these additional routes and their complex impacts in the context of their possible consideration as alternatives to a

northern route through Anza-Borrego Desert State Park.

To undertake its evaluation, the BLM and CPUC must gather scoping comments on the potential impacts of the southern routes on the communities, private land, federal land, and state land, including land managed by the BLM, Forest Service, and California Department of Parks and Recreation. It is our understanding that NEPA and CEQA consultation with the Forest Service on these possible routes has only just begun and that no party has conducted even preliminary studies of the potential impacts of any southern route.

NEPA regulations appear to require an extension of the scoping period and additional meetings. Section 1501.7(c) of the Council on Environmental Quality's NEPA regulations state, "An agency *shall* revise the determinations made under paragraphs (a) and (b) [scoping process] of this section if substantial changes are made later in the proposed action, or if significant new circumstances or information arise which bear on the proposal or its impacts" (emphasis added). The detailed information filed by SDG&E on October 2<sup>nd</sup> constitutes a "substantial change" in the proposed action and it creates "new circumstances" and includes "new . . . information" within the meaning of § 1501.7(c). A failure to adapt the scoping process to this substantial change and new circumstances and information would result in a scoping process in violation of Section 1501.7(c). As such, the BLM must revise its determinations made under § 1501.7(a) and (b), including those related to consultation requirements, the scope of the Project, and the need for scoping meetings in impacted areas.

### **Response to SDG&E's Objection**

In their objection to our request for an extended scoping period, SDG&E alleges

that Conservation Groups' request "...confuses the purpose of public participation hearings with that of scoping."

We would like to take this opportunity to reassure the CPUC, BLM, and for that matter SDG&E that our organizations are very familiar with the purposes of scoping under both the CPUC application process and that of NEPA / CEQA, as well as the purposes of public participation hearings. SDG&E asserts that scoping meetings are "...not to familiarize the public with the route." On the contrary, information provided by the CPUC, BLM, and SDG&E at the scoping meetings is crucial to informing public participants on the location and possible impacts of possible routes, which in turn is essential to ensuring meaningful public comment on the scope of NEPA / CEQA analysis. SDG&E also asserts that the "...draft scope of issues circulated by the ALJ at the prehearing conference...appears to be extremely comprehensive." This may be true, but here SDG&E itself is confused when it attempts to lump a likely much more extensive and detailed list of NEPA / CEQA environmental and alternatives scoping issues with that of the very general and relatively narrow list of technical and economic issues provided by the ALJ.

SDG&E asserts that it "...has not 'proposed southern routes,' contrary to your request's assertion." This may also be true, and the company's document entitled, "Submission of San Diego Gas & Electric Company (U 902-E) in Response to Assigned Commissioner's Directive at September 13, 2006 Prehearing Conference" certainly does appear to disregard the spirit of Commissioner Gueneich's direction to "...come back with at least one routing alternative that avoids the park entirely" when it only provides information on why each southern route is infeasible. But we maintain that the BLM,



CPUC, and SDG&E must ultimately provide serious and feasible alternative southern routes (along with other “no wires” alternatives), and that this must be accomplished as soon as possible to facilitate public participation in NEPA / CEQA scoping.

SDG&E asserts that “[t]here is no need for additional public meetings to notify the public of the proposed route [because] ... SDG&E has held several public meetings near the southern portion of its proposed route.” Here again SDG&E makes a potentially truthful statement that is nonetheless irrelevant to the issue at hand. In fact, public meetings have not been held and documents have not been distributed in communities along the possible new southern routes, communities totally different and separate from those along the “southern portion” of SDG&E’s existing proposed route.

Finally, SDG&E attempts to minimize the unreasonable nature of its objection to an adequate NEPA / CEQA scoping process by suggesting “...a second round of scoping after the Energy Division and the parties have had some time to digest the information gathered from the first round of scoping meetings and distill the options might be useful.” We are uncertain of how a later, re-opened scoping period would not result in increased delay as alleged by SDG&E. But it does seem clear that a later scoping period would frustrate legal requirements that CEQA analysis be conducted as early as possible during project consideration, especially given that the BLM and CPUC’s NEPA / CEQA analysis is not likely to be placed on hold pending identification of any important new issues as part of some future scoping period.

### **Conclusion**

Now that the CPUC has requested and SDG&E has provided additional southern alternative routes for the Project, the Sierra Club and Center for Biological Diversity take

seriously the possibility that the BLM and the CPUC could select a southern route. We anticipate that the BLM and CPUC will fully evaluate the southern alternative routes because the southern routes would appear to be “feasible” alternatives as this term is defined by CEQA (although our conservation groups will vigorously oppose these particular southern routes for their seemingly deliberate location in extraordinarily sensitive land and destruction of property). Such full evaluation is also likely and necessary because of the heartening interest expressed by the Assigned Commissioner and others in a route that avoids Anza-Borrego Desert State Park. As such, conservation groups and other interested parties should be afforded the same opportunity for comment on the potential impacts of the southern routes as that provided in the northern part of San Diego County.

Respectfully submitted this 13<sup>th</sup> day of October, 2006,



Paul Blackburn  
Energy Committee Chair  
San Diego Chapter Sierra Club

/s/ Justin Augustine

Justin Augustine  
Staff Attorney  
David Hogan  
Urban Wildlands Program Director  
Center for Biological Diversity

**CERTIFICATE OF SERVICE**

I hereby certify that, pursuant to the California Public Utilities Commission's Rules of Practice and Procedure, I have served a true copy of "CONSERVATION GROUPS' MOTION FOR EXTENSION OF SCOPING PERIOD AND ADDITIONAL SCOPING MEETINGS" to all parties on the service list for Application No. 06-08-010/A. 05-12-014. Service was completed by email where available or by placing true copies, enclosed in a sealed envelope with first-class postage prepaid, to be deposited in the United States mail, or by hand delivery. I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed this 13th day of October, 2006, at San Francisco, California.

/s/ Justin Augustine  
Justin Augustine

## SERVICE LIST

### APPEARANCES

Sara Feldman  
CA State Parks Foundation  
714 W. Olympic Blvd., Suite 717  
Los Angeles, CA 90015  
sara@calparks.org

Don Wood Sr.  
Pacific Energy Policy Center  
4539 Lee Avenue  
La Mesa, CA 91941  
dwood8@cox.net

Scot Martin  
PO Box 1549  
Borrego Springs, CA 92004  
scotmartin478@msn.com

Connie Bull  
24572 Rutherford Road  
Ramona, CA 92065  
conniebull@cox.net

Elizabeth Edwards  
Ramona Valley Vineyard Association  
26502 Highway 78  
Ramona, CA 92065  
edwrdsgrfx@aol.com

Michael Page  
Starlight Mountain Estates Owners  
17449 Oak Hollow Road  
Ramona, CA 92065-6758  
oakhollowranch@wildblue.net

Thomas A. Burhenn  
Southern California Edison  
2244 Walnut Grove Avenue  
Rosemead, CA 91770  
thomas.burhenn@sce.com

Diana Lindsay  
Anza-Borrego Foundation and Institute  
P.O. Box 2001  
Borrego Springs, CA 92004  
dlindsay@sunbeltpub.com

David Lloyd  
Attorney at Law  
Cabrillo Power I, LLC  
4600 Carlsbad Blvd.  
Carlsbad, CA 92008  
david.lloyd@nrgenergy.com

Diane J. Conklin  
Mussey Grade Road Alliance  
PO Box 683  
Ramona, CA 92065  
dj0conklin@earthlink.net

Pam Whalen  
24444 Rutherford Road  
Ramona, CA 92065  
pwhalen2@cox.net

Heidi Farkash  
John and Heidi Farkash Trust  
O.O. Box 576  
Rancho Santa Fe, CA 92067  
jhfark@pacbell.net

Denis Trafecanty  
Community of Santa Ysabel and Related  
Comm  
P.O. Box 305  
Santa Ysabel, CA 92070  
denis@vitalityweb.com

Frederick M. Ortlieb  
Office of City Attorney  
City of San Diego  
1200 Third Avenue, 11th Floor  
San Diego, CA 92101  
fortlieb@sandiego.gov

Michael P. Calabrese  
City Attorney's Office  
1200 Third Avenue, Suite 1100  
San Diego, CA 92101  
mcalabrese@sandiego.gov

Michael Shames  
Attorney at Law  
Utility Consumers' Action Network  
3100 Fifth Avenue, Suite B  
San Diego, CA 92103  
mshames@ucan.org

Edward Gorham  
Westerners Incensed By Wreckless Elev  
4219 Loma Riviera Lane  
San Diego, CA 92110  
gorhamedward@cox.net

John W. Leslie  
Attorney at Law  
Luce, Forward, Hamilton, & Scripps, LLP  
11988 El Camino Real, Suite 200  
San Diego, CA 92130  
jleslie@luce.com

Mary Aldern  
36264 Montezuma Valley Road  
Ranchita, CA 92066  
hikermomma1@yahoo.com

Harvey Payne  
Rancho Penasquitos Concerned Citizens  
600 W. Broadway, Suite 400  
San Diego, CA 92101  
hpayne@sdgllp.com

Donald C. Liddell  
Attorney at Law  
Douglas & Liddell  
2928 2<sup>nd</sup> Avenue  
San Diego, CA 92103  
liddell@energyattorney.com

Paul Blackburn  
Sierra Club, San Diego Chapter  
3820 Ray Street  
San Diego, CA 92104  
sdenery@sierraclubsandiego.org

Kevin O'Beirne  
San Diego Gas & Electric Company  
8330 Century Park Court, CP32D  
San Diego, CA 92123  
ko'beirne@semprautilities.com

Joetta Mihalovich  
11705 Aldercrest Point  
San Diego, CA 92131  
jmihalovich1@san.rr.com

David Hogan  
Center For Biological Diversity  
PO Box 7745  
San Diego, CA 92167  
dhogan@biologicaldiversity.org

Keith Ritchey  
Powerlink Issues Manager  
8744 Creekwodd Lane  
San Diego, CA 92129  
kritchey@san.rr.com

Patricia C. Schnier  
14575 Flathead Road  
Apple Valley, CA 92307  
barbschnier@yahoo.com

Michel Peter Florio  
Attorney at Law  
The Utility Reform Network (TURN)  
711 Van Ness Avenue, Suite 350  
San Francisco, CA 94102  
mflorio@turn.org

Nicholas Sher  
Calif Public Utilities Commission  
Legal Division, Room 4007  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
nms@cpuc.ca.gov

Rory Cox  
C/O Pacific Environment  
311 California Street, Suite 650  
San Francisco, CA 94104  
rcox@pacificenvironment.org

Carrie Downey  
Horton Knox Carter & Foote  
895 Broadway  
El Centro, CA 92243  
cadowney@san.rr.com

Demian Dorrance  
PO Box 910527  
San Diego, CA 92191  
[inbox858-cvcc@yahoo.com](mailto:inbox858-cvcc@yahoo.com)

Billy Blattner  
San Diego Gas & Electric Company  
601 Van Ness Avenue, Suite 2060  
San Francisco, CA 94102  
wblattner@semprautilities.com

Osa L. Wolff  
Attorney at Law  
Shute, Mihaly & Weinberger, LLC  
396 Hayes Street  
San Francisco, CA 94102  
wolff@smwlaw.com

Regina DeAngelis  
Calif Public Utilities Commission  
Legal Division  
Room 4107  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
rmd@cpuc.ca.gov

Brian T. Cragg  
Goodin MacBride Squeri Ritchie & Day LLP  
505 Sansome Street, Suite 900  
San Francisco, CA 94111  
bcragg@gmssr.com

Norman J. Furuta  
Federal Executive Agencies  
Department of the Navy  
10th Floor, MS 1021A  
333 Market Street  
San Francisco, CA 94105-2195  
norman.furuta@navy.mil

James H. Caldwell Jr.  
PPM Energy, Inc.  
1650 E. Napa Street  
Sonoma, CA 95476  
james.caldwell@ppmenergy.com

David Kates  
David Mark and Company  
3510 Unocal Place, Suite 200  
Santa Rosa, CA 95403-5571  
dkates@sonic.net

Bradley S. Torgan  
Attorney at Law  
California Dept. of Parks and recreation  
1416 Ninth St, Room 1404-06  
Sacramento, CA 95814  
btorgan@parks.ca.gov

Judith B. Sanders  
Attorney at Law  
California Independent System Operator  
151 Blue Ravine Road  
Folsom, CA 95630  
jsanders@caiso.com

Karen Norene Mills  
Attorney at Law  
California Farm Bureau Federation  
2300 River Plaza Dr.  
Sacramento, CA 95833  
kmills@cfbf.com

Jedediah J. Gibson  
Attorney at Law  
Ellison, Schneider & Harris LLP  
2015 H Street  
Sacramento, CA 95814  
jjg@eslawfirm.com

### **INFORMATION ONLY**

Julie B. Greenisen  
Latham and Watkins LLP  
Suite 1000  
555 Eleventh St., NW  
Washington, DC 20004-1304  
juile.greenisen@lw.com

Michael J. Gergen  
Latham and Watkins LLP  
Suite 1000  
555 Eleventh Street, NW  
Washington, DC 20004-1304  
michael.gergen@lw.com

Clay E. Faber  
Southern California Gas Company  
555 West Fifth Street, GT-14E7  
Los Angeles, CA 90013  
cfaber@semprautilities.com

Darell Holmes  
Transmission Manager  
Southern California Edison  
2244 Walnut Grove Ave, 238M, QuadB, Go1  
Rosemead, CA 91770  
[darell.holmes@sce.com](mailto:darell.holmes@sce.com)

Kelly Fuller  
PO Box 1993  
Alpine, CA 91903  
[k.d.fuller@sbcglobal.net](mailto:k.d.fuller@sbcglobal.net)

Rebecca Pearl  
Policy Advocate, Clean Bay Campaign  
Environmental Health Coalition  
401 Mile of Cars Way, Suite 310  
National City, CA 91950  
[rebeccap@environmentalhealth.org](mailto:rebeccap@environmentalhealth.org)

Tom Gorton  
Borrego Sun  
PO Box 249  
Borrego Springs, CA 92004  
[tgorton@cableusa.com](mailto:tgorton@cableusa.com)

Dave Downey  
North County Times  
207 E. Pennsylvania Avenue  
Escondido, CA 92025  
[ddowney@nctimes.com](mailto:ddowney@nctimes.com)

Wally Besuden  
President  
Spangler Peak Ranch, Inc.  
PO Box 1959  
Escondido, CA 92033  
Served via U.S. Mail

Laurel Granquist  
PO Box 2486  
Julian, CA 92036  
[celloinpines@sbcglobal.net](mailto:celloinpines@sbcglobal.net)

John Raifsnider  
PO Box 121  
Julian, CA 92036-0121  
[skyword@sbcglobal.net](mailto:skyword@sbcglobal.net)

Case Administration  
Southern California Edison Company  
Room 370  
2244 Walnut Grove Avenue  
PO Box 800  
Rosemead, CA 91770  
[case.admin@sce.com](mailto:case.admin@sce.com)

Matthew Jumper  
San Diego Interfaith Housing Foundation  
7956 Lester Ave  
Lemon Grove, CA 91945  
[mjumper@sdihf.org](mailto:mjumper@sdihf.org)

Michael L. Wells  
California Department of Parks and Recreation  
200 Palm Canyon Dr.  
Borrego Springs, CA 92004  
[mwells@parks.ca.gov](mailto:mwells@parks.ca.gov)

Bob & Margaret Barelmann  
6510 Franciscan Road  
Carlsbad, CA 92011  
[ecp@ixpres.com](mailto:ecp@ixpres.com)

Pat/Albert Bianez  
1223 Armstrong Circle  
Escondido, CA 92027  
[patricia\\_fallon@sbcglobal.net](mailto:patricia_fallon@sbcglobal.net)

Greg Schuett  
PO Box 1108  
Julian, CA 92036  
[gregschuett@mac.com](mailto:gregschuett@mac.com)

Martha Baker  
Volcan Mountain Preserve Foundation  
P.O. Box 1625  
Julian, CA 92036  
[vmp@sbcglobal.net](mailto:vmp@sbcglobal.net)



Nancy Parinello  
P.O. Box 516  
Julian, CA 92036-0516  
nparinello@gmail.com

Carolyn A. Dorroh  
Ramona Community Planning Group  
17235 Voorhes Lane  
Ramona, CA 92065  
carolyn.dorroh@cubic.com

Lara Lopez  
16828 Open View Road  
Ramona, CA 92065  
soliviasmom@cox.net

Maureen Robertson  
Editor  
Ramona Sentinel  
611 Main Street  
Ramona, CA 92065  
maureen@ramonasentinel.com

Peter Schultz  
Old Julian Co.  
PO Box 2269  
Ramona, CA 92065  
oljulianco@integrity.com

William Tulloch  
28223 Highway 78  
Ramona, CA 92065  
Served via U.S. Mail

Joseph Rauh  
Ranchita Realty  
37554 Montezuma Valley Road  
Ranchita, CA 92066  
joe@ranchitarealty.com

Brian Kramer  
P.O. Box 516  
Julian, CA 92036-0516  
colobiker@gmail.com

Paul Ridgway  
3027 Lakeview Dr.  
PO Box 1435  
Julian, CA 92036-1435  
cpuc@92036.com

Christopher P. Jeffers  
24566 Del Amo Road  
Ramona, CA 92065  
polo-player@cox.net

Mary Kay Ferwalt  
24569 Del Amo Road  
Ramona, CA 92065  
mkferwalt@yahoo.com

Phillip & Eliane Breedlove  
1804 Cedar Street  
Ramona, CA 92065  
wolfmates@cox.net

Carolyn Morrow  
Golightly Farms  
36255 Grapevine Canyon Road  
Ranchita, CA 92066  
csmmarket@aol.com

Glenda Kimmerly  
PO Box 305  
Santa Ysabel, CA 92070  
kimmerlys@yahoo.com

Dan Perkins  
Energy Smart Homes  
983 Phillips Street  
Vista, CA 92083  
perkydanp@yahoo.com

Willie M. Gaters  
1295 East Vista Way  
Vista, CA 92084  
williegaters@earthlink.net

Susan Freedman  
San Diego Association of Governments  
401 B Street, Suite 800  
San Diego, CA 92101  
sfr@sandag.org

Epic Intern  
Epic/USD School of Law  
5998 Alcalá Park  
San Diego, CA 92110  
usdepic@gmail.com

Craig Rose  
The San Diego Union Tribune  
PO Box 120191S  
San Diego, CA 92112-0191  
craig.rose@uniontrib.com

Steve/Carolyn Esposito  
37784 Montezuma Valley Road  
Ranchita, CA 92066  
cesposit@sdcoe.k12.ca.us

Glenn Drown  
PO Box 330  
Santa Ysabel, CA 92070  
gedrown@mindspring.com

Karl Higgins  
President  
Higgins & Associates  
1517 Roma Drive  
Vista, CA 92083  
karlhiggins@adelphia.net

E. Gregory Barnes  
Attorney at Law  
San Diego Gas & Electric Company  
101 Ash Street, HQ 13D  
San Diego, CA 92101  
gbarnes@sempra.com

Jim Bell  
4862 Voltaire Street  
San Diego, CA 92107  
jimbellels@cox.net

Scott J. Anders  
Research/Administrative Center  
University of San Diego - Law  
5998 Alcalá Park  
San Diego, CA 92110  
scottanders@sandiego.edu

Central Files  
San Diego Gas & Electric  
8330 Century Park Court, CP31E  
San Diego, CA 92123  
centralfiles@semprautilities.com

Jennifer Porter  
Policy Analyst  
San Diego Regional Energy Office  
8520 Tech Way, Suite 110  
San Diego, CA 92123  
jennifer.porter@sdenenergy.org

Tom Blair  
Energy Administrator  
City of San Diego  
9601 Ridgehaven Court, Suite 120  
San Diego, CA 92123-1636  
tblair@sandiego.gov

Diane I. Fellman  
Attorney at Law  
FPL Energy, LLC  
234 Van Ness Avenue  
San Francisco, CA 94102  
diane\_fellman@fpl.com

Justin Augustine  
The Center for Biological Diversity  
1095 Market Street, Suite 511  
San Francisco, CA 94103  
jaugustine@biologicaldiversity.org

Jason Yan  
Pacific Gas and Electric Company  
77 Beale Street, Mail Code B13L  
San Francisco, CA 94105  
jay2@pge.com

Abbas M. Abed  
Electric and Gas Procurement  
San Diego Gas & Electric  
8315 Century Park Court, CP21D  
San Diego, CA 92123  
amabed@semprautilities.com

Irene Stillings  
San Diego Regional Energy  
8520 Tech Way, Suite 110  
San Diego, CA 92123  
irene.stillings@sdenenergy.org

Sephra A. Ninow  
San Diego Regional Energy Office  
8520 Tech Way, Suite 110  
San Diego, CA 92123  
sephra.minow@sdenenergy.org

Eileen Bird  
12430 Dormouse Road  
San Diego, CA 92129  
sanrocky@aol.com

Sheridan Pauker  
Shute, Mihaly & Weinberger LLP  
396 Hayes Street  
San Francisco, CA 94102  
pauker@smwlaw.com

Aaron Quintanar  
Rate Payers for Affordable Clean Energy  
311 California Street, Suite 650  
San Francisco, CA 94104  
rcox@pacificenvironment.org

California Energy Markets  
517 - B Potrero Avenue  
San Francisco, CA 94110  
cem@newsdata.com

David T. Kraska  
Attorney at Law  
Pacific Gas and Electric Company  
PO Box 7442  
San Francisco, CA 94120  
dtk5@pge.com

MRW & Associates, Inc.  
1999 Harrison Street, Suite 1440  
Oakland, CA 94612  
mrw@mrwassoc.com

Paul G. Scheuerman  
Scheuerman Consulting  
3915 Rawhide Road  
Rocklin, CA 95677  
pgs@ieee.org

Audra Hartmann  
Regional Director, Gov't Affairs  
LS Power Generation  
980 Ninth Street, Suite 1420  
Sacramento, CA 95814  
ahartmann@lspower.com

Richard Lauckhart  
Global Energy  
2379 Gateway Oaks Drive, Suite 200  
Sacramento, CA 95833  
rlauckhart@globalenergy.com

G. Alan Comnes  
Cabrillo Power I LLC  
3934 SE Ash Street  
Portland, OR 97214  
alan.comnes@nrgenergy.com

Michael S. Porter  
Pacific Gas and Electric Company  
77 Beale Street, Mail Code 13L Rm 1318  
San Francisco, CA 94105  
mspe@pge.com

Richard W. Raushenbush  
Attorney at Law  
Latham & Watkins LLP  
505 Montgomery Street, Suite 2000  
San Francisco, CA 94111  
richard.raushenbush@lw.com

J.A. Savage  
California Energy Circuit  
3006 Sheffield Ave  
Oakland, CA 94602  
editorial@californiaenergycircuit.net

Legal & Regulatory Department  
California ISO  
151 Blue Ravine Road  
Folsom, CA 95630  
e-recipient@caiso.com

Andrew B. Brown  
Attorney at Law  
Ellison, Schneider & Harris, LLP  
2015 H Street  
Sacramento, CA 95814  
abb@eslawfirm.com

Kevin Woodruff  
Woodruff Expert Services, Inc.  
1100 K Street, Suite 204  
Sacramento, CA 95814  
kdw@woodruff-expert-services.com

## **STATE SERVICE**

Marcus Nixon  
Calif Public Utilities Commission  
Public Advisor Office  
320 West 4th Street, Suite 500  
Los Angeles, CA 90013  
mrx@cpuc.ca.gov

Billie C. Blanchard  
Calif Public Utilities Commission  
Transmission Permitting & Reliability Branch  
Area 4-A  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
bcb@cpuc.ca.gov

Robert Elliott  
Calif Public Utilities Commission  
Transmission Permitting & Reliability Branch  
Area 4-A  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
rae@cpuc.ca.gov

Scott Logan  
Calif Public Utilities Commission  
Electricity Resources & Pricing Branch  
Room 4209  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
sjl@cpuc.ca.gov

Terrie D. Prosper  
Calif Public Utilities Commission  
Executive Division  
Room 5301  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
tdp@cpuc.ca.gov

David Ng  
Calif Public Utilities Commission  
Executive Division  
Room 5207  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
dhn@cpuc.ca.gov

Aaron J. Johnson  
Calif Public Utilities Commission  
ORA - Administrative Branch  
Room 4202  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
ajo@cpuc.ca.gov

Keith D. White  
Calif Public Utilities Commission  
Ratemaking Branch  
Area 4-A  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
kwh@cpuc.ca.gov

Scott Cauchois  
Calif Public Utilities Commission  
Electricity Resources & Pricing Branch  
Room 4209  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
wsc@cpuc.ca.gov

Steven A. Weissman  
California Public Utilities Commission  
Division of Administrative Law Judges  
Room 5107  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
[saw@cpuc.ca.gov](mailto:saw@cpuc.ca.gov)

Susan Lee  
Aspen Environmental Group  
235 Montgomery Street, Suite 935  
San Francisco, CA 94104  
slee@aspeneg.com

Traci Bone  
Calif Public Utilities Commission  
Legal Division  
Room 5206  
505 Van Ness Avenue  
San Francisco, CA 94102-3214  
tbo@cpuc.ca.gov

Marc Pryor  
California Energy Commission  
1516 9th Street, MS 20  
Sacramento, CA 95814  
mpryor@energy.state.ca.us

Clare Laufenberg  
California Energy Commission  
1516 Ninth Street, MS 46  
Sacramento, CA 95814  
claufenb@energy.state.ca.us

Judy Grau  
California Energy Commission  
1516 Ninth Street MS-46  
Sacramento, CA 95814-5512  
jgrau@energy.state.ca.us

Thomas Flynn  
Calif Public Utilities Commission  
Energy Resources Branch  
770 L Street, Suite 1050  
Sacramento, CA 95814  
trf@cpuc.ca.gov

Tom Murphy  
VP., Sacramento Operations  
Aspen Environmental Group  
8801 Folsom Blvd., Suite 290  
Sacramento, CA 95826  
tmurphy@aspeneg.com